107TH CONGRESS 1ST SESSION

11

H. R. 2724

To amend title 17, United States Code, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

August 2, 2001

Mr. Cannon (for himself and Mr. Boucher) introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To amend title 17, United States Code, and for other purposes.

1 Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, **SECTION 1. SHORT TITLE.** This Act may be cited as the "Music Online Competi-4 tion Act of 2001". SEC. 2. EXEMPTION OF CERTAIN PERFORMANCES IN ON-7 LINE AND PHYSICAL RETAIL ESTABLISH-8 MENTS. (a) Exemption.—Section 110(7) of title 17, United 9 10 States Code, is amended—

(1) by striking "(7)" and inserting "(7)(A)";

1	(2) by striking "by a vending establishment"
2	and inserting "or of a sound recording by digital
3	audio transmission, by or in a physical vending es-
4	tablishment''; and
5	(3) by adding after the semicolon at the end the
6	following: "or
7	"(B) performance of a sample of a nondra-
8	matic musical work or a sample of a sound re-
9	cording by digital audio transmission, by or
10	through a digital online service open to the pub-
11	lie at large without any direct or indirect admis-
12	sion charge, if—
13	"(i) the purpose of the performance is
14	to promote the retail sale, distribution or
15	license, by or through the service, of copies
16	or phonorecords of the work, including by
17	digital phonorecord delivery as defined in
18	section $115(d)(1)$;
19	"(ii) the transmitting entity transmits
20	the sample solely to the particular recipient
21	requesting the transmission; and,
22	"(iii) the length of the sample does
23	not exceed 30 seconds or, in the case of a
24	sound recording of more than 5 minutes in

1	duration, 10 percent of that sound record-
2	ing not to exceed 60 seconds;".
3	(b) Definition of Performance.—Section 110 of
4	title 17, United States Code, is amended by adding at the
5	end the following: "For purposes of paragraph (7), a 'per-
6	formance' includes a transmission made by a transmitting
7	organization to or on behalf of a vending establishment
8	or a digital online service.".
9	SEC. 3. EXEMPTION FOR EPHEMERAL RECORDINGS AND
10	FOR MULTIPLE EPHEMERAL RECORDINGS.
11	(a) Exemption.—Section 112(a)(1) of title 17,
12	United States Code, is amended—
13	(1) in subparagraph (A), by striking "made it,
14	and" and inserting "made it and, except to facilitate
15	transmission of the performance,"; and
16	(2) in subparagraph (C), by striking "public."
17	and inserting the following: "public, except that a
18	transmission program as set forth in section
19	114(d)(2)(B) or section $114(d)(2)(C)(iii)$ is not re-
20	quired to be destroyed by a transmitting organiza-
21	tion entitled to a statutory license under section
22	114(f).".
23	(b) Multiple Ephemeral Recordings Exemp-
24	TION.—Section 112 of title 17, United States Code, is
25	amended—

1	(1) by striking subparagraph (C) of subsection
2	(e)(1) and redesignating subparagraph (D) as sub-
3	paragraph (C);
4	(2) by redesignating subsection (f) as sub-
5	section (g);
6	(3) by adding after subsection (e) the following:
7	"(f) Notwithstanding the provisions of section 106,
8	and except in the case of a motion picture or other audio-
9	visual work, it is not an infringement of copyright for a
10	transmitting organization entitled to transmit to the pub-
11	lic a performance or display of a work, under a license,
12	including a statutory license under section 114(f), or
13	transfer of the copyright or under the limitations on exclu-
14	sive rights in sound recordings specified by section 114(a)
15	or for a transmitting organization that is a broadcast
16	radio or television station licensed as such by the Federal
17	Communications Commission and that makes a broadcast
18	transmission of a performance of a sound recording in a
19	digital format on a nonsubscription basis, to make one or
20	more copies or phonorecords of a work included in a sound
21	recording, if—
22	"(1) each copy or phonorecord is retained and
23	used solely by the transmitting organization that
24	made it; and

1	"(2) each copy or phonorecord is used solely for
2	the transmitting organization's own transmissions
3	within its local service area, or for purposes of archi-
4	val preservation or security."
5	SEC. 4. LICENSING FOR TRANSMISSION.
6	(a) Statutory Performance License Pay-
7	MENTS.—Subsection (g) of section 114 of title 17, United
8	States Code, is amended—
9	(1) by striking paragraph (2), and
10	(2) by adding after paragraph (1) the following:
11	"(2) Receipts from the statutory licensing of
12	public performances of sound recordings by digital
13	audio transmission in accordance with subsection (f)
14	shall be allocated and paid in the following manner:
15	"(A) 45 percent of the receipts shall be
16	paid, on a per sound recording basis, to the re-
17	cording artist or artists featured on such sound
18	recording or to a designated collection and dis-
19	tribution organization on behalf of such fea-
20	tured recording artist or artists.
21	"(B) 2.5 percent of the receipts shall be
22	deposited in an escrow account managed by an
23	independent administrator jointly appointed by
24	copyright owners of sound recordings and the
25	American Federation of Musicians (or any suc-

cessor entity) to be distributed to nonfeatured musicians (whether or not such musicians are members of the American Federation of Musicians) who have performed on sound recordings.

"(C) 2.5 percent of the receipts shall be deposited in an escrow account managed by an independent administrator jointly appointed by copyright owners of sound recordings and the American Federation of Television and Radio Artists (or any successor entity) to be distributed to nonfeatured vocalists (whether or not such vocalists are members of the American Federation of Television and Radio Artists) who have performed on sound recordings.

"(D) 50 percent of the receipts shall be paid to a designated collection and distribution organization on behalf of the copyright owner of the exclusive right under section 106(6) of this title to perform publicly the sound recording by means of digital audio transmission under the statutory license of subsection (f) of this section."

(b) LICENSING AFFILIATES.—

(1) IN GENERAL.—Subsection (h) of section 114, title 17, United States Code, is amended—

1	(A) by striking paragraphs (1) and (2) and
2	inserting the following:
3	"(1) If the copyright owner of a sound record-
4	ing licenses an affiliated entity the right to repro-
5	duce the copyrighted work, to distribute the copy-
6	righted work to the public by means of a digital pho-
7	norecord delivery or to perform the copyrighted work
8	publicly, the copyright owner shall make the licensed
9	sound recording available on no less favorable terms
10	and conditions to all bona fide entities that offer
11	similar services, except that, if there are material
12	differences in the scope of the requested license with
13	respect to the type of service, the particular sound
14	recordings licensed, the frequency of use, the num-
15	ber of subscribers served, or the duration, then the
16	copyright owner may establish different terms and
17	conditions for such other services, that such dif-
18	ferent terms and conditions—
19	"(A) shall be limited to, and shall accu-
20	rately reflect any such material differences in
21	the scope of the requested license; and
22	"(B) permitted under this paragraph, shall
23	be made available to all bona fide entities that
24	offer similar services.

"(2)(A) Except as provided in subparagraph
(B), a copyright owner that licenses a sound recording pursuant to paragraph (1) shall not mandate as part of the terms and conditions of the license that the licensee use any particular digital rights management technology.

"(B) A copyright owner described in subparagraph (A) shall not be prevented from including in the license a requirement that the licensee implement digital rights management technology that meets reasonable and nondiscriminatory performance criteria the copyright owner has established to protect a right of a copyright owner under this title in a work or a portion thereof.

"(3)(A) Except as provided in subparagraph (B), a copyright owner that licenses a sound recording pursuant to paragraph (1) shall not mandate as part of the terms and conditions of the license that the licensee use any particular digital music player.

"(B) A copyright owner described in subparagraph (A) shall not be prevented from including in the license a requirement that the licensee use a digital music player that meets reasonable and non-discriminatory performance criteria the copyright owner has established.

1	"(4) Enforcement.—(A) The Attorney Gen-
2	eral may investigate an alleged violation of this sub-
3	section if an investigation begins not later than 2
4	years after an alleged violation occurred.
5	"(B) If the date of an alleged violation is unknown,
6	the Attorney General may investigate to determine the
7	date of the alleged violation.
8	"(C) If the Attorney General determines that a viola-
9	tion of this subsection has occurred, the Attorney General
10	has the power to seek to enforce the requirements of this
11	subsection through all appropriate means.
12	"(D) Nothing contained in this paragraph shall be
13	construed to limit the authority of the Attorney General
14	under any other provision of law.
15	(2) Definitions.—Subsection (j) of section
16	114 of title 17, United States Code, is amended—
17	(A) by amending paragraph (1) to read as
18	follows:
19	"(1) The term 'affiliated entity' means an enti-
20	ty, other than an entity that wholly owns or is whol-
21	ly owned by the licensor, engaging in digital audio
22	transmissions covered by section $106(6)$ or digital
23	phonorecord deliveries in which the licensor has any
24	direct or indirect partnership or any ownership in-

1	terest amounting to 5 percent or more of the out-
2	standing voting or nonvoting stock.";
3	(B) by redesignating paragraphs (6)
4	through (15) as paragraphs (9) through (18),
5	respectively;
6	(C) by inserting after paragraph (5) the
7	following:
8	"(6) The term 'digital music player' means a
9	technology that renders audible the sounds in a
10	sound recording embodied in a digital audio trans-
11	mission or a digital phonorecord delivery.
12	"(7) The term 'digital phonorecord delivery'
13	shall have the meaning given such term in section
14	115(d)(1).
15	"(8) The term 'digital rights management tech-
16	nology' means a technological measure used to limit
17	the uses of copyrighted work to those authorized by
18	the copyright owner or the law.".
19	SEC. 5. ELECTRONIC ADMINISTRATION OF THE COMPUL-
20	SORY LICENSE FOR MAKING AND DISTRIB-
21	UTING SOUND RECORDINGS.
22	(a) Notice of Intention.—Section 115(b) of title
23	17, United States Code, is amended—
24	(1) by striking paragraph (1) and inserting the
25	following:

- 1 "(1) NOTICE.—(A) Any person who wishes to
 2 obtain a compulsory license under this section shall
 3 do so by serving a notice of intention to make and
 4 distribute phonorecords of the work.
 - "(B) Such notice may be given by direct notice served upon the copyright owner or by constructive notice that does not identify the copyright owner and that is to be served upon the Copyright Office.
 - "(C) Notice shall be served before or within 30 days after making, and before distributing, any phonorecords of the work, except that a notice of intention to make digital phonorecord deliveries shall be made within 30 days after enactment of this Act or before the making of a digital phonorecord delivery of the work, whichever is later.
 - "(D) Any notice of intention may identify more than one work and a constructive notice also may identify a work by one or more copyright owners.
 - "(E) The notice shall comply, in form, content, and manner of service, with requirements that the Register of Copyrights shall prescribe by regulation.";
- 23 (2) by redesignating paragraph (2) as para-24 graph (3); and,

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1	(3) by inserting after paragraph (1) the fol-
2	lowing:
3	"(2) ROYALTY FEES.—Any person who obtains
4	a compulsory license under this section shall—
5	"(A) pay royalty fees in accordance with
6	subsection (c); or
7	"(B) if such royalty fees have not been de-
8	termined, agree to pay such royalty fees as
9	shall be determined in accordance with sub-
10	section (c).";
11	(4) in paragraph (3), as redesignated, by insert-
12	ing "or (2)" after "(1)".
13	(b) Limited Digital Phonorecord Delivery.—
14	Section 115(c) of title 17, United States Code, is
15	amended—
16	(1) in paragraph (3)—
17	(A) in subparagraph (C) by striking "and
18	(ii)" and inserting "(ii) limited digital phono-
19	record deliveries, and (iii)";
20	(B) in subparagraph (D)—
21	(i) by striking "and (ii)" and inserting
22	"(ii) limited digital phonorecord deliveries,
23	and (iii)"; and
24	(ii) by inserting after "as provided in
25	subparagraphs (B) and (C)." the following:

"In setting royalty rates and terms for lim-1 2 ited digital phonorecord deliveries under 3 this section, the copyright arbitration royalty panel also shall consider the limitations imposed upon the use of the limited 6 digital phonorecord delivery by a trans-7 mission recipient in proportion to digital 8 phonorecord deliveries in general, the ex-9 tent to which limited digital phonorecord 10 deliveries may promote or may substitute 11 for the sales of phonorecords or otherwise 12 may enhance or may interfere with the 13 copyright owner's other streams of revenue 14 from its nondramatic musical works, and 15 the proportion of the revenue received by 16 the compulsory licensee from every such 17 act of distribution of the phonorecord 18 under this clause equal to the proportion 19 of the revenue received by the compulsory 20 licensee from distribution of a general dig-21 ital phonorecord delivery that is payable by 22 a compulsory licensee under clause (2) and 23 under chapter 8."; (4) by inserting in paragraph (5) after "next 24

preceding." the following: "Payments for digital pho-

1 norecord deliveries shall be made to the copyright 2 owner or, if the notice of intention has been served 3 upon the Copyright Office, to either the copyright owner or the Copyright Office." 4 (5) by inserting in paragraph (6) after "copyright owner" the following: "or, pursuant to para-6 7 graph (5) the Copyright Office,". 8 (c) Definitions.—Section 115(d) of title 17, United States Code, is amended— 9 10 (1) by striking the paragraph heading and in-11 serting "Definitions.—" (2) by striking "term has the following mean-12 13 ing" and inserting "terms have the following mean-14 ings"; (3) by inserting after "meanings:" the fol-15 lowing: "(1)"; 16 17 (4) by inserting after paragraph (1) as so des-18 ignated the following: "(2) A 'limited digital phonorecord delivery' is 19 20 a digital phonorecord delivery that uses a technology 21 that restricts the time or manner in which the trans-22 mission recipient may render such sound recording 23 audible.". (d) Electronic Filing and Notice to Copy-24 RIGHT OWNERS.—

- 1 (1) DUTIES OF REGISTER.—Not later than 120
 2 days after the date of enactment of this Act, the
 3 Register of Copyrights shall—
 4 (A) establish procedures by which the no-
 - (A) establish procedures by which the notice of intention may be served electronically upon the Copyright Office, and by which reasonable notice of the filing of a notice of intention may be given to the owner of copyright in the nondramatic musical work;
 - (B) prescribe by regulation the requirements for the form, content, and manner of electronic service of the notice, including notices that identify one or more works of a particular copyright owner and notices that identify one or more works of numerous copyright owners; and
 - (C) prescribe regulations for the appointment of a designated agent to receive royalty fees and statements of account, to distribute royalty fees to the copyright owner, and to administer royalty fees that have been submitted for unknown copyright owners.
 - (2) REGULATIONS.—The Register of Copyrights may prescribe regulations whereby royalty fees are paid to an escrow account at the last established rate in which the terms and rates for the then-cur-

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- 1 rent period have not been determined, including for
- 2 the period prior to the date of enactment of this Act.
- 3 SEC. 6. LIMITATIONS ON EXCLUSIVE RIGHTS: INCIDENTAL
- 4 AND ARCHIVAL COPYING.
- 5 (a) TITLE.—The title heading of section 117 of title
- 6 17, United States Code, is amended to read as follows:
- 7 "SEC. 117. LIMITATIONS ON EXCLUSIVE RIGHTS: COM-
- 8 PUTER PROGRAMS AND DIGITAL COPIES.";
- 9 (b) DIGITAL COPIES.—Section 117 of title 17, United
- 10 States Code, is amended—
- 11 (1) by redesignating subsection (d) as sub-
- section (f), and
- 13 (2) by inserting after subsection (c) the fol-
- lowing:
- 15 "(d) Notwithstanding the provisions of section 106,
- 16 it is not an infringement to make or to authorize the mak-
- 17 ing of a copy or phonorecord of a sound recording or a
- 18 work included in a sound recording, in a digital format,
- 19 provided that such copy or phonorecord is created by and
- 20 is incidental to the operation of a device in the ordinary
- 21 course of the use of a work otherwise lawful under this
- 22 title.
- "(e) Notwithstanding the provisions of section 106,
- 24 it is not an infringement for the owner of a phonorecord
- 25 lawfully acquired by digital phonorecord delivery, or a copy

1	lawfully acquired by digital transmission of a literary work
2	embodied in that phonorecord, to make or authorize the
3	making of another phonorecord or copy of such works, if
4	such new phonorecord or copy is for archival purposes only
5	and that all archival phonorecord or copies are destroyed
6	in the event that continued possession of the phonorecord
7	or copy should cease to be rightful.".
8	SEC. 7. EVALUATION OF IMPACT OF CERTAIN STATUTORY
9	PERFORMANCE LICENSE CRITERIA ON PRO-
10	GRAMMING SERVICES.
11	(a) Evaluation by the Register of Copy-
12	RIGHTS.—The Register of Copyrights, in consultation with
13	the Assistant Secretary of the Office of Technology Policy
14	of the Department of Commerce, shall evaluate the effects,
15	under the statutory sound recording performance license
16	set forth in section 114(d)(2) of title 17, United States
17	Code, upon preexisting and emerging noninteractive dig-
18	ital audio transmission services of the criteria set forth
19	in sections $114(d)(2)(B)$ and $114(d)(2)(C)(i)$ and (ii) of
20	such title, with respect to—
21	(1) the economic costs of compliance with the
22	criteria;
23	(2) the effect of compliance with the criteria
24	upon the nature of the programming and the mar-

ketability of such services;

1	(3) whether any noninteractive digital audio
2	transmission service would be unable to comply with
3	the criteria and, therefore, to qualify for the statu-
4	tory license;

- (4) whether any changes to the criteria, including the elimination thereof, would enable additional noninteractive digital audio transmission services to qualify for the statutory license; and
- (5) the likely impact upon copyright owners of sound recordings of any such changes to the criteria.
- 11 (b) Report to Congress.—The Register of Copy12 rights shall, not later than 12 months after the date of
 13 enactment of this Act, submit to the Congress a report
 14 on the evaluation conducted under subsection (a), includ15 ing any legislative recommendations the Register may
 16 have.

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